## Message Text

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**ACTION ARA-10** 

INFO OCT-01 ISO-00 AID-05 DEAE-00 CIAE-00 INR-07 IO-10

JUSE-00 NSAE-00 SNM-02 SY-05 TRSE-00 USIA-06 NSC-05

OES-03 OMB-01 L-02 DODE-00 /057 W

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R 231802Z MAY 75 FM AMEMBASSY QUITO TO SECSTATE WASHDC 5668 INFO AMEMBASSY CARACAS AMCONSUL GUAYAQUIL

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CARACAS FOR DEA

E.O. 11652: GDS

TAGS: SNAR, EC, BEXP

SUBJ: SIGNING OF POLICE PROJECT AGREEMENT

REF: A. STATE 99241; B. QUITO 2811

1. SUMMARY: POLICE PROJECT AGREEMENT WAS SIGNED
MAY 15 BETWEEN USAID DIRECTOR AND MINISTER OF GOVT.
IN ADDITION TO EXPRESSING APPRECIATION FOR USG
ASSISTANCE, MINGOV RECALLED THAT HE HAD RAISED
PROVISION OF HELICOPTERS TO GOE PROGRAM IN MEETING WITH
AMBASSADOR ON AUG 15, 1974, AND ASKED THAT WE LOOK INTO WHAT
TYPES AND ON WHAT TERMS HELICOPTERS MIGHT BE PROVIDED FOR
ECUADOREAN ANTI-NARCOTICS EFFORT. ATMOSPHERE OF SIGNING CEREMONY
WAS RATHER SUBDUED, DUE UNDOUBTEDLY IN PART TO LINGERING EFFECT
OF NICHOLAS GAGE SERIES ON DRUG TRAFFIC IN LA IN WHICH MINGOV
WAS MENTIONED UNFAVORABLY. END SUMMARY.

2. NEW POLICE PROJECT AGREEMENT WAS SIGNED MAY 15 BETWEEN USAID DIRECTOR AND MINGOV ADMIRAL POVEDA. TONE OF CEREMONY APPEARED SOMEWHAT SUBDUED, PROBABLY BECAUSE OF LINGERING GOE RESENTMENT OVER NICHOLAS GAGE SERIES ON DRUG TRADE IN LA IN WHICH POVEDA CONFIDENTIAL

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ACCUSED OF HAVING ORDERED CHARGES DROPPED AGAINST A DRUG

TRAFFICKER LAST DEC. (SEE QUITO 2811.) AND, CONSPICUOUS BY HIS ABSENCE FROM CEREMONY WAS ECUADOREN NARCOTICS POLICE CHIEF COL UNNEZ WHOSE DIRECT QUOTES IN GAGE STORY HAVE ALSO CAUSED HIM SUBSTANTIAL EMBARRASSMENT.

- 3. POVEDA WAS NONETHELESS CORDIAL AT SESSION AND THANKED US FOR USG ASSISTANCE. HE EXPRESSED BELIEF THAT WITH RECENT POLICE REORGANIZATION GOE NARCOTICS EFFORT WOULD SEE EVEN GREATER IMPROVEMENTS. POVEDA RECALLED THAT HE HAD ONCE RAISED QUESTION OF PROVISION OF HELICOPTERS FOR GOE ANTI-NARCOTICS EFFORT WITH AMBASSADOR (SEE QUITO 5413 OF AUG 15, 1974) AND TO DATE HAD NOT HEARD OUR REPLY. HE ASKED THAT WE LOOK INTO WHAT TYPES AND ON WHAT TERMS HELICOPTERS MIGHT BE PROVIDED TO HIS MINISTRY.
- 4. COMMENT: POVEDA AND HIS SUBORDINATES HAVE MENTIONED DESIRE TO ACQUIRE HELICOPTERS ON SEVERAL OCCASIONS IN THE PAST COUPLE OF YEARS BUT NEVER IN A FORMAL REQUEST. IN ADDITION WHEN POVEDA RAISED SUBJECT WITH AMBASSADOR IN 1974, HE WAS TALKING ABOUT GOE PURCHASE, WHEREAS GOE NOW SEEMS TO BE LOOKING FOR SOMETHING ON A GRANT (OR PARTIAL GRANT) BASIS.
- 5. IN OUR CONVERSATIONS WITH LOWER GOE OFFICIALS WE HAVE SOUGHT TO DISCOURAGE HELICOPTER TALK BECAUSE OF HIGH COSTS INVOLVED AND DEBATABLE EFFECTIVENESS IN NARCOTICS WORK. IT SEEMS THAT NOW, HOWEVER, GOE WISHES TO PRESS THE POINT TO WHERE A MORE CONCRETE REPLY ON OUR PART IS REQUIRED AND IS PERHAPS EVEN POLITICALLY DESIRABLE IN TERMS OF ENHANCING GOE GOODWILL. WE BELIEVE THERE IS MERIT IN CONSIDERING GOE REQUEST. SPECIFICALLY, WE UNDERSTAND THAT TECHNICAL EXPERTISE EXISTS WITHIN AID TO SEND A TECHNICIAN HERE WHO COULD SURVEY SITUATION AND MAKE APPROPRIATE RECOMMEN-DATIONS TO OURSELVES AND GOE. WITHOUT PREJUDGING OUTCOME OF SUCH A SURVEY, IF RECOMMENDATION WERE THAT GOE ACQUIRE ONE OR TWO HELICOPTERS FOR NARCOTICS ENFORCEMENT PURPOSES. THEN WE COULD PERHAPS CONSIDER PARTIAL FUNDING ON GRANT BASIS. IN CONSIDERING POSSIBLE MERITS OF GRANT FUNDING, WE SHOULD NOT, HOWEVER, OVERLOOK POSSIBILITY THAT AN INITIAL GRANT MAY LEAD TO SUBSEQUENT CASH SALES IN VIEW OF SUBSTANTIALLY INCREASED FUNDS AT DISPOSITION OF MINGOV. ON THE OTHER HAND, WE DO NOT WISH TO RAISE FURTHER GOE EXPECTATIONS IF PARTIAL FUNDING OF PROCUREMENT OF HELI-COPTERS IS NOT WITHIN PARAMETERS OF WASHINGTON POLICY OR FUNDING CONFIDENTIAL.

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AVAILABILITIES.

6. ACTION REQUESTED: WE WOULD APPRECIATE KNOWING FROM DEPART-MENT WHETHER (A) POLICIES OF THE NARCOTICS CONTROL PROGRAM INCLUDE PROCUREMENT OF HELICOPTERS UNDER APPROPRIATE CIRCUMSTANCES. (B) FUNDING AVAILABILITIES EXIST FOR SUCH PROCUREMENT. (C) HELICOPTERS HAVE BEEN PREVIOUSLY PROVIDED UNDER THE PROGRAM AND IF SO, WHAT EXPERIENCES, POSITIVE AND NEGATIVE, OF EFFECT-

## IVENESS.

(D) IF ANSWER TO ABOVE ARE POSITIVE, THERE MIGHT BE AVAILABLE IN WASHINGTON A TECHNICIAN WHO COULD VISIT ECUADOR TO CONDUCT A BRIEF HELICOPTER FEASIBILITY STUDY AND DISCUSS POSSIBLE GOE HELICOPTER ACQUISITION FOR NARCOTICS ENFORCEMENT PURPOSES WITH APPRPRIATE MISSION AND GOE WBFFICIALS.

7. PLEASE ADVISE. HEMENWAY

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NNN

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